

Message Text

SECRET

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51

ACTION L-03

INFO OCT-01 SS-14 ISO-00 EUR-08 NEA-06 IO-03 NSC-05 NSCE-00

INR-05 CIAE-00 SSO-00 INRE-00 DODE-00 PRS-01 PM-03

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O P 231616Z JAN 75

FM AMEMBASSY BERN

TO SECSTATE WASHDC IMMEDIATE 138

INFO USMISSION GENEVA PRIORITY

JEC PARIS PRIORITY 1645

USMISSION USUN NEW YORK PRIORITY

AMEMBASSY BEIRUT PRIORITY

AMEMBASSY TEL AVIV PRIORITY

S E C R E T BERN 0327

LIMDIS

E.O. 11652: GDS

TAGS: PARM, ICRC

SUBJECT: POSSIBLE PLO ISSUE AT GENEVA LAW OF WAR CONFERENCE

REF: STATE 015151

1. POLCOUNS CALLED ON PICTET IN FPD AT EARLIEST POSSIBLE OPPORTUNITY JANUARY 23 TO SEEK CONFIRMATION OF NY TIMES STORY. PICTET SAID THAT STORY HAD BROKEN JANUARY 21 IN TWO BEIRUT PAPERS, L'ORIENT DU JOUR AND ANNAHAR, WITH FACSIMILE PRINT OF LETTER THAT KADDOUMI, HEAD OF POLITICAL DEPARTMENT OF PLO, HAD SENT TO FONMIN GRABER IN MID-DECEMBER 1974. LETTER WAS SHORT AND ONLY NOTED PLO'S ACCESSION TO FOUR GENEVA CONVENTIONS. THERE WAS NO MENTION OF ANY RESERVATIONS. LETTER ASKED SWISS TO TAKE NOT OF ACCESSION AND TO INFORM THE STATES PARTY TO THE CONVENTIONS. PICTET SAID HE COULD NOT LET US HAVE COPY, BUT VOUCHERED FOR FACT THAT TEXT APPEARING IN BEIRUT PAPERS WAS ACCURATE.

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2. PICTET SAID THAT LETTER WAS CURRENTLY UNDER STUDY IN

FPD. THE SWISS ARE TRYING TO FIND OUT WHETHER LEAK IN BEIRUT WAS DELIBERATE TO PUT PRESSURE ON GOS TO TAKE ACTION ON IT, OR WHETHER PLO IS EMBARRASSED BY IT AND WANTS TO DROP THE MATTER. FPD HAS BEEN SITTING ON THE LETTER FOR A WHOLE MONTH AND OBVIOUSLY HOPED THE PLO ISSUE WOULD SIMPLY GO AWAY. FPD EVIDENTLY INCLINED TO BELIEVE THAT LEAK WAS DELIBERATE, BUT BEFORE TAKING ANY DECISION WANTS TO EXHAUST ALL POSSIBILITIES.

3. PICTET SAID THAT GOS FEELS COMPELLED TO TAKE SOME DECISION ON WHETHER OR NOT TO CIRCULATE THE PLO'S LETTER BEFORE THE LAW OF WAR CONFERENCE OPENS ON FEBRUARY 3. HE THOUGHT A DECISION LIKELY, THEREFORE, BEFORE END OF NEXT WEEK. PICTET AGREED THAT TIMING OF PLO MOVE STRONGLY SUGGESTED THAT ITS CHIEF INTEREST WAS TO GAIN ENTRY INTO THE CONFERENCE. PICTET ASKED WHETHER USG WAS PLANNING WORLDWIDE INITIATIVE WITH RESPECT TO PLO, SIMILAR TO CURRENT EFFORT TO PREVENT INVITATIONS TO PRG. POLCOUNS REPLIED WE DID NOT KNOW, BUT THAT USG WOULD OBVIOUSLY BE VERY CONCERNED IF PLO'S REQUEST WERE COMPLIED WITH AND IT WERE INVITED TO CONFERENCE. PICTET THEN ASKED, "ON PERSONAL BASIS" THAT USG REFRAIN FROM SUCH EFFORT UNTIL GOS DECIDES THE ISSUE ONE WAY OR ANOTHER. USG EFFORT TO BLOCK THE PLO BEFORE SWISS DECISION BECOMES KNOWN COULD "EMBARRASS" THE GOS.

4. WE DETECT NOTICEABLE DIFFERENCE BETWEEN ATTITUDE SWISS TOOK REGARDING THE PRG'S PLOY, AND THE POSITION THEY SEEM TO BE TAKING VIS-A-VIS THE PLO. PICTET WAS AT PAINS TO POINT OUT THAT PLO REQUEST WAS UNPRECEDENTED SINCE IT WAS ONLY AN ORGANIZATION, AND NOT A COUNTRY OR "POWER" WITHIN MEANING OF GENEVA CONVENTION RULES. HE CONTRASTED THIS WITH EARLIER REQUESTS FROM PRG, ALGERIAN LIBERATION FRONT, AND GUINEA-BISSAU, WHERE GOS CIRCULATED "PROVISIONAL GOVERNMENT'S" REQUEST TO STATES PARTY TO THE CONVENTIONS. FROM THIS AND FACT THAT GOS HAS BEEN SITTING ON THE PLO'S LETTER FOR A MONTH, WE ARE INCLINED TO BELIEVE THAT GOS MAY WELL DECIDE NOT TO COMPLY WITH THE PLO'S REQUEST.

5. WE WILL IN ANY CASE FOLLOW UP EARLY NEXT WEEK WITH
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MONNIER, WHO WILL BE CHARGED WITH THE PROBLEM IN PICTET'S ABSENCE IN LONDON NEXT WEEK.
PERCIVAL

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